

ENVIRONMENT & COMMUNITY SAFETY OVERVIEW & SCRUTINY COMMITTEE ADDENDUM

1.00PM, TUESDAY, 6 OCTOBER 2009
COUNCIL CHAMBER, HOVE TOWN HALL

ADDENDUM

ITEM Page

23. CALL-IN REQUEST: PEDESTRIAN NETWORK, PHASE 2 - 17 1 - 26 SEPTEMBER 2009 CABINET DECISION



Appendix 5: Overview and Scrutiny Commission Pedestrian Network Improvements: Phase 2

Prepared By: David Parker, Head of Transport

Report of: Mark Prior, Assistant Director Sustainable Transport

Date: | October 2009

Brighton & Hove, Transport Planning Sustainable Transport, Hove Town Hall, Norton Road, Hove, BN3 3BQ



Contents

	Introduction	4
2	Background	5
3	Consultation Responses	8
4	Officers Response	9
5	Summary and Conclusions	10

Appendices

Appendix A: I I December 2008 CMM Report
Appendix B: Public Consultation Letters of Invites



I. Introduction

- 1.1. This report comprises Appendix 5 of the Overview and Scrutiny Commission Report in relation to the Call in Request made on 23 September 2009 as provided in Appendix I of the Commission Report.
- 1.2. This report sets out information made with respect to the concerns raised in this letter. An overview of the consultation processes, plans presented and approvals is presented in the next section and Sections 3 and 4 provide information to respond to comments made in the Call in Request.
- 1.3. Specifically Section 3 provides information with respect to the involvement of residents in the consultation process. Reference is made to the process and involvement, those consulted and views returned, and the reporting of the consultation results.
- 1.4. Section 4 then responds to the concerns in respect of the comments on loss of parking places, difficulties for residents in Clarendon Mansions of accessibility and residents only access to East Street as well concerns over noise due to groups from the nearby pubs.
- 1.5. Section 5 provides a summary and conclusion of the above.



2. Background

2.1 Scheme Proposal

2.1.1 The principle of the Pedestrian Network Improvements Scheme is to create a more attractive, accessible and safer environment in which Brighton & Hove's visitors, residents and workers feel confident and safe to move around in.

There are two phases of the Pedestrian Network Scheme. Phase One comprises the area along the A259 Kings Road, adjacent to the Ship Hotel from Middle Street to Black Lion Street and is now completed subject to final treatment works as part of the contractor snagging list.

Phase Two to which the Call In Request refers includes the area to the front of the Thistle, Oueens Hotel and East Street.

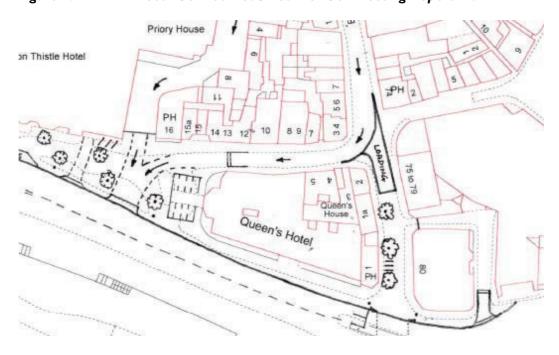
2.2 Permission to Consult

- 2.2.1 On 11 December 2008 permission to consult on proposals were presented to the Cabinet Member Meeting. The report is attached in **Appendix A** to this Appendix 5 document.
- 2.2.2 The principles of the scheme sought for permission to consult is itemised in paragraph 3.2 as;

"Southbound traffic along East Street will be redirected along Kings Road in order to enhance the southern section of East Street for pedestrians and create a legible route from the Lanes to the seafront."

An initial draft plan on a potential proposal was included in the Appendices as provided below.

Figure 1: I I December 2009 Cabinet Member Meeting Report Plan





2.3 Public and Key Stakeholders Consultation

- 2.2.1 Following permission to consult on 11 December 2008, 250 local residents and businesses from the scheme area and 18 stakeholder groups received personal invitations to attend a public exhibition. Wards councillors were also invited.
- 2.2.2 The information sent to residents is provided in **Appendix B** and Figure 2 below illustrates the proposals presented at the public exhibition held between 3 and 17 February 2009 at Brighton Town Hall.
- 2.2.3 The consultation responses received indicated a broad support for the general principles of creating a better pedestrian environment through kerb realignment, improved paving and greenery and a number of suggestions were put forward for the way in which traffic flow could be re-organised.

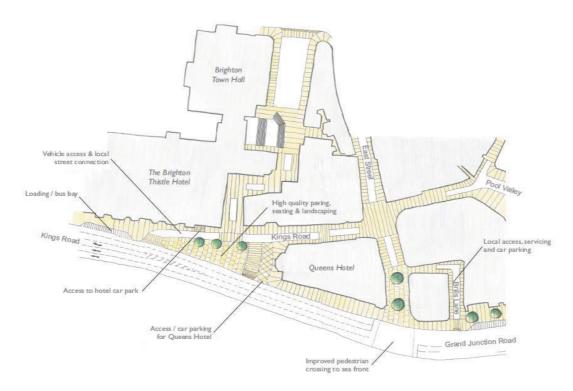


Figure 2: February 2009 Public Exhibition Plans

- 2.2.4 These proposals illustrated the vision of the scheme and were produced to enable local views to inform the next stage of the design. The principle maintains those as presented on 11 December 2008. The proposals also indicate local servicing and accessing to residents on Brills Lane, but being a proposal plan does not include formal access arrangements for users as would be prescribed by a Traffic Regulation Order.
- 2.2.5 As provided in the Cabinet Report dated 17 September a total of 16 responses were received. In terms of those responding, these are explained in further detail in Section 3.

2.4 Permission to Construct

2.4.1 Following the public consultation, results indicated that the closure of East Street south of King's Road to traffic and re-route traffic along King's Road on the northern side of Queens



Hotel and onto Grand Junction Road was favoured and deemed practical to be provided in engineering and financial terms to provide a preliminary layout of the scheme proposals. The plans as provided in the Cabinet report dated 17 September 2009 and provided in Appendix 4 of the Overview and Scrutiny report are illustrated in Figure 3 below:

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Figure 3: 17 September 2009 Cabinet Meeting Report Plan



3. Consultation Responses

3.1 Responses and residents engagement

- 3.1.1 Appendix C of item 74 of the Cabinet Meeting Report on 17 September 2009 provides a summary of the responses of the consultation which took place in February 2009. This is as follows and takes into consideration responses received from residents.
 - The response rate of the comments sheet was very low. A total of 16 forms were completed & returned.
 - 43.5% of people considered that overall they were in favour of the scheme 25% were not and 31.5% were unsure.
 - 94% of the forms included comments, and 50% of these expressed concern that there was no provision for cyclists.
 - 19% expressed concerns about vehicular access to the Town Hall and the provision of parking.
 - 25% considered that there was not enough detail in evidence to make an informed decision.
 - 15% requested that green landscaping be included in the plan.
 - 6% could not see provision for seating
 - 6% thought that signage was an issue
 - 6% were concerned that a couple of trees appeared to block the traffic exit from East St onto Grand Junction Rd (seafront)
- 3.1.2 The consultation responses returned do not enable distinction between those as residents and businesses as these did not include an option of name and address details. In terms of reporting and considering the extent and detail of this consultation Brighton & Hove City Council (B&HCC) has operated within the terms of the consultation requirements.



4. Officers Response

4.1 Overview

4.1.1 The Call In request has identified a number of concerns relating to the proposals presented on 17 September 2009 which were raised during consultation. In terms of their consideration in the design as presented these are responded to as below.

4.2 Call In Request Concerns

Residents Parking Spaces

- 4.2.1 The Cabinet report in presenting the proposals expands on the number of parking spaces that would be affected by the proposals, and highlights that there will be a total of five pay and display bays lost. These are pay and display and not dedicated residents parking bays. In terms of residents parking therefore it is considered that there is no loss of residents parking bays.
- 4.2.2 In order to provide a pedestrian priority scheme and to accommodate the change in direction along Kings Road (junior) these bays are required to be removed. Residents will have a further opportunity to provide comment, or objections during the advertisement of associated Traffic Regulation Orders.

Access for Clarendon Mansion Residents

- 4.2.3 Currently there is limited access and loading permissible to Clarendon Mansions. The area of Brills Lane is controlled by double yellow lines which do not permit waiting at any time and parking comprises three disabled parking bays.
- 4.2.4 The proposals are unlikely to significantly alter the vehicular accessibility that residents currently are permitted to have, and pay and display parking spaces are retained on Kings Road.

Noise Effects.

- 4.2.5 The proposals do not seek to redirect current pedestrian routes onto East Street and seeks to formalise the current use of this route as a means to access the seafront. There are no development proposals considered as part of this scheme which could attract additional demand. The route at weekends is currently very busy and increased usage can occur when events or other favourable attractions take place in the vicinity.
- 4.2.6 As with any other areas of Brighton and Hove, incidents of anti social behaviour will be enforced through the police involvement and other relevant BHCC departments, for example bars and restaurants will be subject to current licensing agreements.
- 4.2.7 B&HCC officers will monitor any effects on noise as part of the scheme implementation.



5. Summary and Conclusions

- 5.1.1 This report comprises Appendix 5 of the Overview and Scrutiny Commission Report in relation to the Call in Request made on 23 September 2009 as provided in Appendix 1.
- 5.1.2 Information is set out with respect to the concerns raised in this letter and identifies that the Pedestrian Network Phase 2 project has been subject to an iterative process in terms of design, consultation, members approval and presentation of proposals throughout this process.
- 5.1.3 B&HCC officers have considered comments raised during consultation with respect to the design, particularly those raised in the Call In Request. Some of the comments raised are a matter for detailed design and can be resolved and accommodated further through this process.



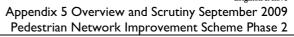
APPENDICES



Appendix A: II December 2008 CMM Report



Appendix B: Public Consultation Letters of Invites





ENVIRONMENT AND COMMUNITY SAFETY OVERVIEW AND SCRUTINY COMMITTEE

Agenda Item 23 Appendix 5A

Brighton & Hove City Council

Subject: Pedestrian Network – Phase 2

Date of Meeting: 11 December 2008 Environment CMM

6 October 2009 ECSOSC call-in meeting

Report of: Director of Environment

Contact Officer: Name: Abby Hone Tel: 29-3813

E-mail: abby.hone@brighton-hove.gov.uk

Key Decision: Yes Forward Plan No. *ENV4305*

Wards Affected: All Regency

FOR GENERAL RELEASE

1. SUMMARY AND POLICY CONTEXT:

1.1 To inform the Cabinet Member for Environment of proposed consultation on the second phase of the Pedestrian Network capital programme works and request permission to consult on the scheme plans as proposed in this report.

2. **RECOMMENDATIONS:**

2.1 That the Cabinet Member gives approval for officers to conduct public consultation with key stakeholders and residents on Phase 2 of the Pedestrian Network proposals detailed in this report. Members will be informed of the outcome of consultation and permission to proceed with the scheme will be sought at a future Environment Cabinet Member Meeting following public consultation.

3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

- 3.1 The proposal for a Pedestrian Network was agreed by Policy & Resources Committee as part of a package of capital schemes in the current Local Transport Plan 2006/7-2010/11. The scheme will contribute towards achievement of the LTP objective to increase walking trips by 10% by 2011. The schemes will also contribute to the city council's Economic Strategy 2005/08 and Tourism Strategy 2008/18 objectives.
- 3.2 The principle of the Pedestrian Network is to create a more accessible and safer pedestrian environment in which people feel confident and safe to move in. The proposals aim to enhance key pedestrian routes in the city centre by making improvements to existing footways and crossing points on the public highway, supporting and enhancing tourism and economic activity.

- 3.3 Priority routes were identified by using pedestrian activity data to identify a hierarchy of streets and public spaces. These routes incorporate areas of the city, which are at the economic and retail heart of Brighton & Hove and the Walking Network therefore seeks to create greater legibility of Brighton & Hove for local businesses, residents and visitors.
- 3.4 The Pedestrian Network scheme is scheduled to be implemented during 2009 and will form part of a wider series of projects designed to improve pedestrian facilities in the city.
- 3.5 £500k is available from the Local Transport Plan to implement this phase in 2009/10.
- 3.6 The following area has been identified for improvement over the two financial years:

East Street and Kings Road

Southbound traffic along east Street will be redirected along Kings Road in order to enhance the southern section of East Street for pedestrians and create a legible route from the Lanes to the seafront. The solution will have no adverse effect on traffic flow.

4. CONSULTATION

- 4.1 To date, the following departments have been consulted internally: Highway Engineering, Highway Operations, Conservation, and Transport Planning.
- 4.2 The Legibility Steering Group, an internal cross-departmental group whose remit is to review public realm enhancement designs, has been consulted on the proposed locations, materials and street design.
- 4.3 If approval to consult is granted external consultation will be undertaken through a staffed public exhibition in a central venue. In addition, local residents, key stakeholders and businesses will also be consulted.

5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 Any costs associated with consulting on this scheme will be covered by the allocation of funding to the Walking Networks within the Local Transport Plan. This amounts to £730k in 2008/09 and £500k in 2009/10

Finance Officer Consulted: Karen Brookshaw Date: 18/11/08

Legal Implications:

- 5.2 Section 2 of the Local Government Act 2000 gives local authorities power to promote the economic, social or environmental well being of their communities. This project can be perceived to fall under promotion/improvement of the social and environmental well being of members of the community.
- 5.3 The works are to be carried out within the existing public highway and fall under the general powers of improvement available to the highway authority under the Highways Act 1980. Moreover the works, being works carried out by the highway authority within the confines of existing public highway, do not amount to development for the purposes of the Town and Country Planning Act 1990.

Lawyer Consulted: Hilary Woodward Date: 18/11/08

Equalities Implications:

- 5.1 The consultation exhibition will be held in a venue conforming to Disability Discrimination Act regulations. It will be manned at specific advertised times to allow the visually impaired to discuss the scheme with Officers.
- 5.2 The scheme will increase accessibility for residents and visitors, particularly for the mobility impaired. Improving awareness and provision for walking will increase the overall transport choice for residents and visitors, particularly for those without access to private motorised transport.

Sustainability Implications:

- 5.3 The consultation element has no sustainability implications.
- 5.4 Creating a better pedestrian environment along the Pedestrian Network will facilitate transport mode choice and encourage people to walk instead of using less sustainable means of transport thus reducing carbon emissions, improving health, and reducing congestion.

Crime & Disorder Implications:

- 5.5 There are no crime and disorder implications associated with the consultation stage.
- Increasing the number of pedestrians, and the associated passive surveillance, has been shown to improve public safety and the perception of safety.

Risk and Opportunity Management Implications:

- 5.7 There are no significant risks attached to the consultation stage of the project.
- 5.8 During the implementation stage user audits will be carried out to ensure the safety of the designs.

Corporate / Citywide Implications:

5.9 The Pedestrian Network improvements will improve the appearance, accessibility and legibility of commercial activity, contributing towards the council priorities to 'protect the environment whilst growing the economy' and 'reduce inequality by increasing opportunities.'

6. EVALUATION OF ANY ALTERNATIVE OPTION(S):

6.1 Progressing the scheme with minimal external consultation was rejected due to the scope and location of the scheme. The improvements will affect the busiest parts of central Brighton and affect a large number of users and it was therefore felt that to ensure the scheme benefited everyone a city-wide consultation was required.

7. REASONS FOR REPORT RECOMMENDATIONS

- 7.1 The Pedestrian Network improvements will target key points in the city that are heavily used by pedestrians but fail to offer adequate pedestrian facilities. This project will benefit local businesses, residents and visitors by creating a more attractive, accessible and legible route through East Street to the seafront.
- 7.2 By granting approval to consult on the plans the Cabinet Member will allow Officers to amend the design in line with the views of local people and present an improved final design to the Member in March 2009.

SUPPORTING DOCUMENTATION

Appendices:

Scheme Plan

Documents In Members' Rooms

None

Background Documents

- 1. Local Transport Plan 2006/7-2010/11
- 2. Public Life Public Space

Agenda item 23 Appendix 5B

ENVIRONMENT

Brighton & Hove City Council Hove Town Hall, Norton Road Hove BN3 3BQ

Date: 26 January 2009

(01273) 293328

e-mail: tom.campbell@brighton-hove.gov.uk

Dear Resident / Business,

Walking Network Public Consultation

The second stage of the Walking Network scheme will focus on the area of King's Road between Black Lion Street and East Street. The aim of the project is to improve pedestrian facilities to enhance the east-west route along King's Road and create better links between The Lanes and the seafront

The design of the scheme has got to a stage now where we would like to submit the plans for public and stakeholder consultation. Therefore, as a local resident or business, I would like to invite you to view the plans at an exhibition in the lobby of Brighton Town Hall. The plans will be on display from Monday 2nd Feb until midday on Sat 7th Feb. Feedback forms will be available and the exhibition will be staffed on Monday and Tuesday.

I hope you are able to attend.

Yours Sincerely,

Tom Campbell Project Manager

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	Dune	40	East Street	Brighton	BN1 1HL	
	Lush	41	East Street	Brighton	BN1 1HL	
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Third Floor Flat		20	21 East Street	Brighton	BN1 1HP
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		3	Bartholomew Square	Brighton	BN1 1JS
		4	Bartholomew Square	Brighton	BN1 1JS
		5	Bartholomew Square	Brighton	BN1 1JS
		6	Bartholomew Square	Brighton	BN1 1JS
		7	Bartholomew Square	Brighton	BN1 1JS
		8	Bartholomew Square	Brighton	BN1 1JS
		9	Bartholomew Square	Brighton	BN1 1JS
	Tourist Infc	10	Bartholomew Square	Brighton	BN1 1JS
First Floor (a)		1	Bartholomews	Brighton	BN1 1HG
First Floor Flat		1 A	Bartholomews	Brighton	BN1 1HG
Flat 1d		1	Bartholomews	Brighton	BN1 1HG
Second Floor (b)		1	Bartholomews	Brighton	BN1 1HG
Second Floor Flat		1 B	Bartholomews	Brighton	BN1 1HG
Third Floor (c)		1	Bartholomews	Brighton	BN1 1HG
Third Floor Flat		1 C	Bartholomews	Brighton	BN1 1HG
		1	Bartholomews	Brighton	BN1 1HG
		1 B	Bartholomews	Brighton	BN1 1HG
		1 A	Bartholomews	Brighton	BN1 1HG
		1 C	Bartholomews	Brighton	BN1 1HG
Fifth Floor		2	Bartholomews	Brighton	BN1 1HG
Fourth Floor		2	Bartholomews	Brighton	BN1 1HG
Second Floor		2	Bartholomews	Brighton	BN1 1HG
Third Floor		2	Bartholomews	Brighton	BN1 1HG
First Floor		3	Bartholomews	Brighton	BN1 1HG
Ground Floor		3	Bartholomews	Brighton	BN1 1HG
Second Floor		3	Bartholomews	Brighton	BN1 1HG
Third Floor		3	Bartholomews	Brighton	BN1 1HG
First Floor		4	Bartholomews	Brighton	BN1 1HG
First Floor Front East	<u> </u>	4	Bartholomews	Brighton	BN1 1HG
Ground Floor	•	4	Bartholomews	Brighton	BN1 1HG
Second Floor And Th	ird Floor	4	Bartholomews	Brighton	BN1 1HG
First Floor		5	Bartholomews	Brighton	BN1 1HG
Ground Floor		5	Bartholomews	Brighton	BN1 1HG
Second Floor		5	Bartholomews	Brighton	BN1 1HG
Third Floor		5	Bartholomews	Brighton	BN1 1HG
Flat 1		6	Bartholomews	Brighton	BN1 1HG
Flat 2		6	Bartholomews	Brighton	BN1 1HG
Flat 3		6	Bartholomews	Brighton	BN1 1HG
riat 5		6	Bartholomews	Brighton	BN1 1HG
		6 C	Bartholomews	Brighton	BN1 1HG
		6 D	Bartholomews	Brighton	BN1 1HG
		7	Bartholomews	Brighton	BN1 1HG
	The Cottag	8	Bartholomews	Brighton	BN1 1HG
	The Collay	9 A	Bartholomews	Brighton	BN1 1HG
		9 A 9	Bartholomews	Brighton	BN1 1HG
Shop Unit 6	Queen's Ho	9 1		Brighton	BN1 1NE
Shop Office	Queen 5 FK	I	5 Kings Road	Diigiiloli	DIVI IIVE

		1	5	Kings Road	Brighton	BN1 1NE
	Dolphin Co	6		Kings Road	Brighton	BN1 1NE
First Floor Flat		7		Kings Road	Brighton	BN1 1NE
Ground Floor Flat		7		Kings Road	Brighton	BN1 1NE
Second Floor Flat		7		Kings Road	Brighton	BN1 1NE
		8	9	Kings Road	Brighton	BN1 1NE
		9	13	Kings Road	Brighton	BN1 1NE
Third Floor Front Flat	Latin In The	10	11	Kings Road	Brighton	BN1 1NE
	Latin In The	10	11	Kings Road	Brighton	BN1 1NE
		10 A		Kings Road	Brighton	BN1 1NE
Flat		12	14	Kings Road	Brighton	BN1 1NE
		12	14	Kings Road	Brighton	BN1 1NE
		13		Kings Road	Brighton	BN1 1NE
	Brighton Cl	14		Kings Road	Brighton	BN1 1NE
	-	15		Kings Road	Brighton	BN1 1NE
		15 A		Kings Road	Brighton	BN1 1NE
		8		Black Lion Street	Brighton	BN1 1ND
		11		Black Lion Street	Brighton	BN1 1ND
		12	13	Black Lion Street	Brighton	BN1 1ND
		14		Black Lion Street	Brighton	BN1 1ND
		15		Black Lion Street	Brighton	BN1 1ND
		16		Black Lion Street	Brighton	BN1 1ND
		17 A		Black Lion Street	Brighton	BN1 1ND
		1		Regent Arcade	Brighton	BN1 1HR
		2		Regent Arcade	Brighton	BN1 1HR
		3	4	Regent Arcade	Brighton	BN1 1HR
		5		Regent Arcade	Brighton	BN1 1HR
		6		Regent Arcade	Brighton	BN1 1HR
		6 A		Regent Arcade	Brighton	BN1 1HR
		7		Regent Arcade	Brighton	BN1 1HR
		8		Regent Arcade	Brighton	BN1 1HR
		9		Regent Arcade	Brighton	BN1 1HR
		10		Regent Arcade	Brighton	BN1 1HR
		11		Regent Arcade	Brighton	BN1 1HR
		11 A		Regent Arcade	Brighton	BN1 1HR
		12		Regent Arcade	Brighton	BN1 1HR
		15		Regent Arcade	Brighton	BN1 1HR
		16		Regent Arcade	Brighton	BN1 1HR
		17		Regent Arcade	Brighton	BN1 1HR
		18	19	Regent Arcade	Brighton	BN1 1HR
		18		Regent Arcade	Brighton	BN1 1HR
		21		Regent Arcade	Brighton	BN1 1HR